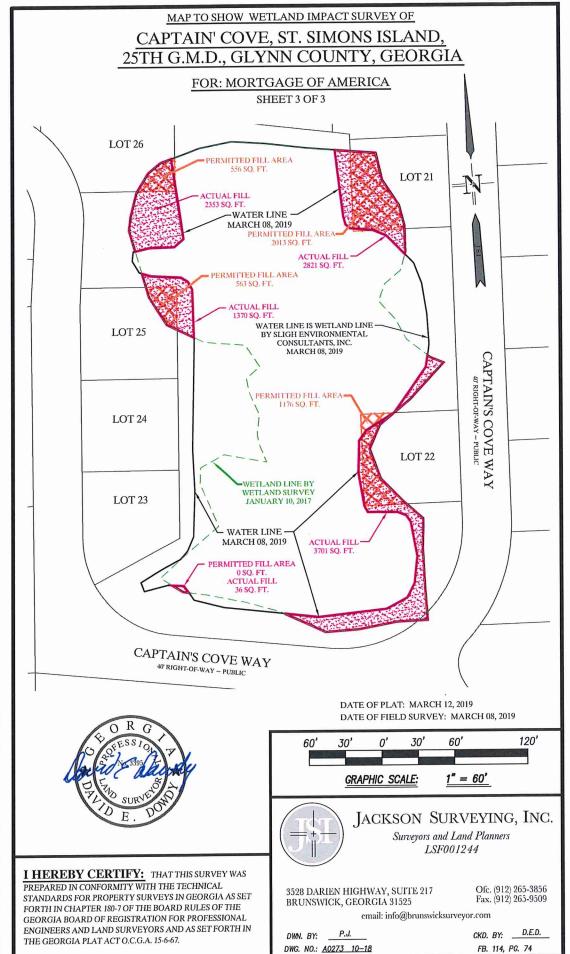


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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4 ATLANTA FEDERAL CENTER 61 FORSYTH STREET ATLANTA, GEORGIA 30303-8960

September 17, 2020

ELECTRONIC EMAIL CONFIRMATION OF EMAIL RECEIPT REQUESTED

Mr. Ron Sluder Mortgage Lenders of America, LLC 230 West Bay St Jesup, Georgia 31545 Ron.Sluder@silvertonmortgage.com

Re: Mortgage Lenders of America, LLC - Consent Agreement and Final Order

Docket No. CWA 04-2019-9970(b)

Dear Mr. Sluder:

This letter is to notify Mortgage Lenders of America, LLC, that the Consent Agreement and Final Order (CAFO) for the above-referenced matter has been signed by the U.S. Environmental Protection Agency, Region 4, and became effective on the date of filing with the Regional Hearing Clerk, as required by 40 C.F.R. §§ 22.6 and 22.31, as indicated on the Certificate of Service. The CAFO is binding on the EPA and Mortgage Lenders of America, LLC. A copy of the CAFO is enclosed.

Pursuant to Section V of the CAFO, Mortgage Lenders of America, LLC shall submit payment within 30 days of the effective date of the CAFO. Should you have any questions or concerns, please contact Mr. Joel Strange via email at Strange.Joel@epa.gov or by phone at (404) 562-9455.

Sincerely,

Mary Jo Bragan, Chief Water Enforcement Branch Enforcement and Compliance Assurance Division

Enclosure



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

SEP 2 4 2019

<u>CERTIFIED MAIL</u> 7018 2290 0000 6353 9182 <u>RETURN RECEIPT REQUESTED</u>

Mr. Ron Sluder Mortgage Lenders of America, LLC 230 West Bay Street Jesup, Georgia 31545

Re: Proposed Consent Agreement and Final Order Docket No. CWA-04-2019-9970(b)

Dear Mr. Sluder:

Enclosed please find the Proposed Consent Agreement and Final Order (CAFO), Docket No. CWA-04-2019-9970(b), which the U.S. Environmental Protection Agency Region 4 is preparing to enter with you. If you agree with the terms of this CAFO, please sign and return it to Mr. Joel Strange at the address below within 10 days of your receipt of this letter:

Mr. Joel Strange
Surface Water and Groundwater Section
Water Enforcement Branch
U.S. Environmental Protection Agency Region 4
Atlanta Federal Center
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

After receiving the signed CAFO, the EPA must place it on public notice in accordance with 40 Code of Federal Regulations Part 22. The public notice will be on the EPA website at the following address: https://www.epa.gov/aboutepa/about-epa-region-4-southeast#r4-public-notices. The CAFO will become effective upon the date filed with the Regional Hearing Clerk and a copy will be mailed to you.

In the event you do not agree to the terms of the enclosed CAFO, and if we are unable to reach mutual agreement on the terms thereof, the EPA shall proceed with its outstanding enforcement action against you. If you have any further comments or questions regarding this matter, please contact Mr. Strange of my staff at (404) 562-9455 or if you are represented by an attorney, they may contact Mr. Stephen Smith, Office of Regional Counsel at (404) 562-9554.

Sincerely,

Mary Jo Bragan, Chief

Water Enforcement Branch

Enforcement and Compliance Assurance Division

Enclosures

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

IN THE MATTER OF:)
) ADMINISTRATIVE
MORTGAGE LENDERS) CONSENT AGREEMENT AND
OF AMERICA, LLC,) FINAL ORDER
ST SIMONS ISLAND, GEORGIA,))
RESPONDENT.) Docket No.: CWA-04-2019-9970(b)
)

CONSENT AGREEMENT

I. Statutory Authority

- 1. This is a civil penalty proceeding under Section 309(g)(2)(A) of the Clean Water Act (CWA), 33 U.S.C. § 1319(g)(2)(A), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders and the Revocation, Termination or Suspension of Permits, published at 64 Fed. Reg. 40176 (July 23, 1999), codified at 40 Code of Federal Regulations (C.F.R.) Part 22 (Part 22).
- 2. The authority to take action under Section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), is vested in the Administrator of the United States Environmental Protection Agency (EPA). The Administrator has delegated this authority to the Regional Administrator of the EPA, Region 4, who in turn has delegated this authority to and through the Director of the Enforcement and Compliance Assurance Division of the EPA, Region 4, to the Chief of the Water Enforcement Branch of the EPA, Region 4 (Complainant).

II. Statutory and Regulatory Background

- 3. Section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), states "[w]henever, on the basis of any information available the Administrator finds that any person has violated [section 301 of the CWA, 33 U.S.C. § 1311], . . . the Administrator . . . may, after consultation with the State in which the violation occurs, assess a class I civil penalty or a class II civil penalty under [33 U.S.C. § 1319(g)(2)]."
- 4. Section 301(a) of the CWA, 33 U.S.C. § 1311(a), states "[e]xcept as in compliance with . . . [Section 404 of the CWA, 33 U.S.C. § 1314], the discharge of any [dredged or fill material] by any person shall be unlawful." Section 404 of the CWA, 33 U.S.C. § 1344, authorizes the Secretary of the Army, acting through the Chief of Engineers, U.S. Army Corps of Engineers (COE), to issue permits for the discharge of dredged or fill material into navigable waters.
- 5. Section 502(5) of the CWA, 33 U.S.C. § 1362(5), defines a "person" to include any "individual [and] corporation."

- 6. Section 502(12) of the CWA, 33 U.S.C. § 1362(12), defines a "discharge of pollutants" as "[a]ny addition of any pollutant to navigable waters from any point source..."
- 7. Section 502(14) of the CWA, 33 U.S.C. § 1362(14), defines "point source" as "[a]ny discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit [or] discrete fissure . . . from which pollutants are or may be discharged."
- 8. Section 502(7) of the CWA, 33 U.S.C. § 1362(7), defines "navigable waters" as "[t]he waters of the United States, including the territorial seas."
- 9. Federal regulations at 40 C.F.R. Part 232.2 define the term "waters of the United States" to include "wetlands," including those that are adjacent to interstate waters.
- 10. Federal regulations at 40 C.F.R. Part 232.2 and 33 C.F.R. Part 328.3(b) define "wetlands" as "[t]hose areas that are inundated or saturated by surface or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions."

III. Allegations

- 11. The term "Discharge Area" means the waters of the United States that have been impacted through the discharge of dredged and/or fill material as a result of the unauthorized activities that are the subject of this enforcement action. More specifically, the Discharge Area is approximately 0.25 acres of wetlands impacted by the Respondent.
- 12. The term "Site" means the parcel or parcels of land on which the Discharge Area is located. The Site is located on St. Simons Island, Glynn County, Georgia, at latitude 31.214984° N and longitude -81.372104° W (See Exhibits A and B, attached hereto).
- 13. Mortgage Lenders of America, LLC (Respondent), at all times relevant to this Consent Agreement and Final Order, was the operator of the Site.
- 14. Mortgage Lenders of America, LLC, is a corporation duly organized under the laws of the State of Georgia and, as such, is a person within the definition set forth by Section 502(5) of the CWA, 33 U.S.C. § 1362(5).
- 15. The 0.25 acres of wetlands in the Discharge Area is a water of the United States subject to the jurisdiction of the CWA because it is adjacent (as defined at 33 C.F.R. Part 328.3(c) and 33 C.F.R. Part 328.3(a)(7)) to the Frederica River and Village Creek, which are both TNWs since they are subject to the ebb and flow of the tide.
- 16. Commencing on or about December 2018 to the present, the Respondent, or those acting on behalf of the Respondent, discharged dredged and/or fill material into waters of the United States on the Site using earth moving machinery during activities associated with the construction of a residential development. To date, the unauthorized dredge and/or fill material remains in waters of the United States.

- 17. The discharged dredged and/or fill material, including earthen material, deposited at the Discharge Area, are "pollutants" as defined by Section 502(6) of the CWA, 33 U.S.C. § 1362(6).
- 18. The earth moving machinery employed by the Respondent to deposit the dredged and/or fill material at the Discharge Area is a "point source" as defined by Section 502(14) of the CWA, 33 U.S.C. § 1362(14).
- 19. The Respondent's placement of the dredged and/or fill material at the Discharge Area constitutes a "discharge of pollutants" as defined by Section 502(12) of the CWA, 33 U.S.C. § 1362(12).
- 20. At no time during the discharge of dredged and/or fill material at the Discharge Area from December 2018 until the present, did the Respondent possess a permit under Section 404 of the CWA, 33 U.S.C. § 1344, authorizing the activities he performed.
- 21. Each discharge by the Respondent of pollutants into waters of the United States without the required permit issued by Section 404 of the CWA, 33 U.S.C. § 1344, is a violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a).
- 22. Each day the material discharged by the Respondent remains in waters of the United States without the required permit by Section 404 of the CWA, 33 U.S.C. § 1344, constitutes a day of violation of Section 301 of the CWA, 33 U.S.C. § 1311.

IV. Stipulations and Findings

- 23. The Complainant and the Respondent has conferred for the purpose of settlement under 40 C.F.R. Part 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without gathering any evidence or testimony, making of any argument, or adjudicating any issue in this matter, and in accordance with 40 C.F.R. Part 22.13(b), this Administrative Consent Agreement and Final Order (CAFO) will simultaneously commence and conclude this matter.
- 24. For the purposes of this CAFO, the Respondent admits the jurisdictional and factual allegations set out above.
- 25. The Respondent hereby waives its right to contest the allegations set out above and its right to appeal the Final Order accompanying this Consent Agreement.
- 26. The Respondent consents to the assessment of and agrees to pay the administrative penalty and the other conditions set forth in this CAFO.
- 27. By signing this CAFO, the Respondent certifies that the information it has supplied concerning this matter was at the time of submission, and continues to be, truthful, accurate, and complete for each such submission, response and statement. The Respondent realizes that there are significant penalties for submitting false or misleading information, including the possibility of fines and/or imprisonment for knowing submission of such information.

- 28. The EPA reserves the right to assess and collect any and all civil penalties for any violation described in this CAFO to the extent that any information or certification provided by the Respondent was materially false or inaccurate at the time such information or certification was provided to the EPA.
- 29. The Complainant and the Respondent agree to settle this matter by their execution of this CAFO. The parties agree that the settlement of this matter is in the public interest and that this CAFO is consistent with the applicable requirements of the CWA.

V. Payment

- 30. Under Section 309(g)(2)(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), and 40 C.F.R. Part 19, and considering the nature of the violations and other relevant factors, the EPA has determined that **twenty thousand dollars (\$20,000)** is an appropriate civil penalty to settle this action. The Respondent shall submit this payment within thirty (30) days after the Effective Date of the CAFO.
- 31. The Respondent shall make the payment specified in the preceding paragraph by cashier's check, certified check, by electronic funds transfer (EFT), or by Automated Clearing House (ACH) (also known as REX or remittance express). If paying by check, the check shall be payable to: Treasurer, United States of America, and the Site name and docket number for this matter shall be referenced on the face of the check. If the Respondent sends payment by the U.S. Postal Service, the payment shall be addressed to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, Missouri 63197-9000

If the Respondent sends payment by non-U.S. Postal express mail delivery, the payment shall be sent to:

U.S. Bank Government Lockbox 979077 U.S. EPA Fines & Penalties 1005 Convention Plaza SL-MO-C2-GL St. Louis, Missouri 63101 (314) 425-1818

If paying by EFT, the Respondent shall transfer the payment to:

Federal Reserve Bank of New York ABA: 021030004 Account Number: 68010727 SWIFT address: FRNYUS33 33 Liberty Street New York, New York 10045
Field Tag 4200 of the Fedwire message should read:
"D 68010727 Environmental Protection Agency"

If paying by ACH, the Respondent shall remit payment to:

US Treasury REX / Cashlink ACH Receiver
ABA: 051036706
Account Number: 310006, Environmental Protection Agency
CTX Format Transaction Code 22 – checking
Physical location of US Treasury facility:
5700 Rivertech Court
Riverdale, Maryland 20737
Contact: Craig Steffen, (513) 487-2091
REX (Remittance Express): 1-866-234-5681

32. At the time of payment, the Respondent shall send a separate copy of the check, if using that payment option, and a written statement that payment has been made in accordance with this CAFO, to the following persons at the following addresses:

Regional Hearing Clerk
U.S. Environmental Protection Agency - Region 4
Atlanta Federal Center
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

and

Mr. Joel Strange
Water Enforcement Branch
Surface Water and Groundwater Section
U.S. Environmental Protection Agency, Region 4
Atlanta Federal Center
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

- 33. Civil penalty payments under this CAFO are penalties within the meaning of Section 162(f) of the Internal Revenue Code, 26 U.S.C. § 162(f), or of 26 C.F.R. Parts 1.162-21 and are not tax-deductible expenditures for purposes of federal law.
- 34. Under Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), failure by the Respondent to pay the penalty assessed by the CAFO in full by its due date may subject the Respondent to a civil action to collect the assessed penalty plus interest (at currently prevailing rates from the effective date of this CAFO), attorney's fees, costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to twenty percent (20%) of the aggregate amount of such penalty and nonpayment penalty which are unpaid as of the beginning of such

quarter. In any such collection action, the validity, amount and appropriateness of the penalty and of this CAFO shall not be subject to review.

VI. General Provisions

- 35. This CAFO shall not relieve the Respondent of its obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit. Other than as expressed herein, compliance with this CAFO shall not be a defense to any actions subsequently commenced under federal laws and regulations administered by the EPA.
- 36. Nothing in this CAFO shall be construed as prohibiting, altering, or in any way limiting the ability of United States to seek any other remedies or sanctions available by virtue of the Respondent's violation of this CAFO or of the statutes and regulations upon which this agreement is based, or for the Respondent's violation of any federal or state statute, regulation or permit.
- 37. Except as otherwise set forth in this document, this CAFO constitutes a settlement by the Complainant and the Respondent of all claims for civil penalties under the CWA with respect to only those violations alleged in this CAFO. Except as otherwise set forth in this document, compliance with this CAFO shall resolve the allegations of violations contained in this CAFO. Nothing in this CAFO is intended to nor shall be construed to operate in any way to resolve any criminal liability of the Respondent, or other liability resulting from violations that were not alleged in this CAFO. Other than as expressed in this document, the Complainant does not waive any right to bring an enforcement action against the Respondent for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.
- 38. Each undersigned representative of the parties to this CAFO certifies that he or she is fully authorized to enter into the terms and conditions of this CAFO and to execute and legally bind that party to it.
- 39. This CAFO applies to and is binding upon the Respondent and any officers, directors, employees, agents, successors and assigns of the Respondent.
- 40. Any change in the legal status of the Respondent, or change in ownership, partnership, corporate or legal status relating to the Site, will not in any way alter the Respondent's obligations and responsibilities under this CAFO.
- 41. Each party shall bear its own costs and attorneys' fees in connection with the action resolved by this CAFO.
- 42. In accordance with 40 C.F.R. Part 22.5, the individuals below are authorized to receive service relating to this proceeding.

For the Complainant:

Mr. Stephen Smith

Office of Regional Counsel

U.S. Environmental Protection Agency, Region 4

Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, Georgia 30303

(404) 562-9554

For the Respondent:

Mr. Ron Sluder Mortgage Lenders of America, LLC 230 West Bay St Jesup, Georgia 31545

- 43. The parties acknowledge and agree that this CAFO is subject to the requirements of 40 C.F.R. Part 22.45(c)(4), which provides a right to petition to set aside a consent agreement and proposed final order based on comments received during the public comment period.
- 44. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), and 40 C.F.R. Part 22.38(b), the Complainant represents that the State of Georgia was provided a prior opportunity to consult with the Complainant regarding this matter.
- 45. This CAFO in no way affects the rights of the Complainant as against any person or entity not a party to this CAFO.
- 46. Effective upon signature of this CAFO by the Respondent, the Respondent agrees that the time period commencing on the date of its signature and ending on the date the EPA receives from the Respondent the payment required by this CAFO shall not be included in computing the running of any statute of limitations potentially applicable to any action brought by the EPA related to the matters addressed in this CAFO and that, in any action brought by the EPA related to the matters addressed, the Respondent will not assert, and may not maintain, any defense or claim based upon principles of statute of limitations, waiver, laches, estoppel, or other defense based on the passage of time during such period. If the EPA gives notice to the Respondent that it will not make this CAFO effective, the statute of limitations shall begin to run again commencing ninety (90) days after the date such notice is sent by the EPA.

VII. Release by Respondent

47. The Respondent hereby covenants not to sue and agrees not to assert any claims or causes of action against the United States, including any department, agency or instrumentality of the United States, with respect to the matters addressed and resolved in this CAFO, including but not limited to, any claim that any of the matters or actions described in this CAFO have resulted in a taking of the Respondent's property without compensation.

VIII. <u>Effective Date</u>

48. The effective date of this CAFO shall be the date on which the CAFO is filed with
the Regional Hearing Clerk.
AGREED AND CONSENTED TO:
For RESPONDENT: MORTGAGE LENDERS OF AMERICA, LLC:
Date: <u>9-30-19</u> Ron Sluder
For COMPLAINANT, U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION 4:

Date: _

Mary Jo Bragan, Chief
Water Enforcement Branch
Enforcement and Compliance Assistance Division

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

IN THE MATTER OF:)			
MORTGAGE LENDERS) ADMINISTRATIVE) CONSENT AGREEMENT AND			
	,			
OF AMERICA, LLC) FINAL PENALTY ORDER			
ST SIMONS ISLAND, GEORGIA				
RESPONDENT) Docket No.: CWA-04-2019-9970(b)			
In accordance with the Consolidate Assessment of Civil Penalties, Issuance of	NAL ORDER and Rules of Practice Governing the Administrative Compliance or Corrective Action Orders and the			
to me, the forgoing Consent Agreement is	Permits, 40 C.F.R. Part 22, and authorities delegated hereby approved and incorporated by reference into			
	(A) of the CWA, 33 U.S.C. § 1319(g)(2)(A), the ith the terms of the foregoing Consent Agreement.			
U.S. ENVIRONMENTAL PROTECTION	AGENCY:			
	*			
	Date:			
Tanya Floyd				
Regional Judicial Officer				

CERTIFICATE OF SERVICE

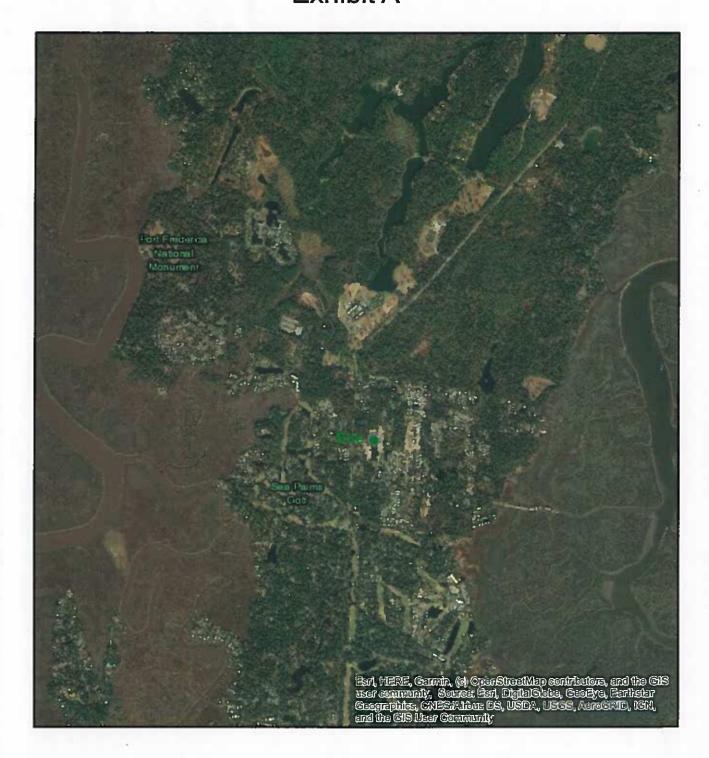
I HEREBY CERTIFY that I have this day served a true and correct copy of the foregoing Consent Agreement and Final Order in the matter of: **Docket No. CWA-04-2019-9970(b)** on the parties listed below in the manner indicated:

EPA Internal Mail:		Mr. Joel Strange Water Enforcement Branch Surface Water and Groundwater Section U.S. Environmental Protection Agency, Region 4 Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, Georgia 30303
By hand-delivery:		Mr. Stephen Smith Office of Regional Counsel U.S. Environmental Protection Agency, Region 4 Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, Georgia 30303
By Certified mail, return receipt requested:	2	Mr. Ron Sluder Mortgage Lenders of America, LLC 230 West Bay St Jesup, Georgia 31545
	Regior U.S. E Atlanta	a Bullock nal Hearing Clerk nvironmental Protection Agency, Region 4 a Federal Center syth Street, S.W.

Atlanta, Georgia 30303

(404) 562-9511

Exhibit A





Mortgage Lenders of America St. Simons Island Glynn County, Georgia



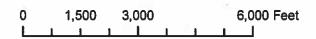


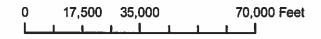
Exhibit B





Mortgage Lenders of America St. Simons Island Glynn County, Georgia







UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

MAR 2 4 2020

<u>CERTIFIED MAIL</u> 7019 0700 0000 6131 3224 <u>RETURN RECEIPT REQUESTED</u>

Mr. John A. Brunini Butler Snow LLP 1020 Highland Colony Park Suite 1400 Ridgeland, Mississippi 39157

Re: In the Matter of Mortgage of America Lenders, LLC Consent Agreement and Final Order Docket No. CWA-04-2019-9970(b)

Dear Mr. Brunini:

The U.S. Environmental Protection Agency, Region 4, is in receipt of your comments regarding the above-referenced proposed Consent Agreement and Final Order (CA/FO) for Mortgage of America Lenders, LLC (MAL). The terms of the CA/FO were negotiated between the EPA and representatives of MAL in settlement of alleged violations of the Clean Water Act. An enclosure, which provides responses to your comments received during the public notice period, is attached for your reference.

Pursuant to regulations outlined in 40 C.F.R. Part 22.45(c)(4), the EPA is providing you a copy of the final proposed CA/FO. Should you wish to petition the Regional Administrator to set aside the CA/FO on the basis of the EPA's failure to consider material evidence in the case, you may do so by filing a petition within 30 days of receipt of this letter and the enclosed CA/FO. Please note that you are to send the petition directly to the EPA Regional Administrator, Ms. Mary S. Walker, and not to the Regional Hearing Clerk. You must also send copies of your petition to the parties, i.e., the EPA and MAL. The addresses for each such recipient of the petition are:

Mary S. Walker Regional Administrator US EPA, Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303

With copies to:

Ron Sluder Mortgage of America Lenders, LLC 230 West Bay Street Jesup, Georgia 31545 Stephen P. Smith Office of Regional Counsel US EPA, Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303

If you do not timely file a petition to set aside the CA/FO, the EPA intends to issue the proposed CA/FO. Please contact Mr. Stephen P. Smith, Associate Regional Counsel, at (404) 562-9554 if you have any questions.

Sincerely,

Carol L. Kemker

Director

Enforcement and Compliance Assurance Division

my for

Enclosures

cc: Ron Sluder, Mortgage of America Lenders, LLC

Response to Public Comments

Proposed Consent Agreement and Final Order In re Mortgage of America Lenders, LLC, Docket No. CWA-04-2019-9970(b)

The United States Environmental Protection Agency, Region 4, proposed the above-referenced Consent Agreement and Final Order (CA/FO, or proposed Settlement Agreement), and public noticed it in accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits*, 40 C.F.R. Part 22 on October 11, 2019.

The EPA received one comment letter (enclosed herein), dated November 8, 2019, from John A. Brunini of Butler Snow LLP, on behalf of Gayle Baker, Donald J. Brunelle, Judith A. Brunelle, Jane Fraser, Burke McCall Harrison, Vicki S. Harrison, Judith C. Phillips, Robert W. Williamson, III, and Renee J. Williamson (collectively referred to as the "Commenters"). The Commenters are owners of real property who allegedly suffered environmental harm due to operations at the residential development subject to this Proposed Settlement located on St. Simons Island, Glynn County, Georgia, at latitude 31.214984° N and longitude -81.372104° (Site), and owned by Mortgage of America Lenders, LLC (Respondent).

In the letter, the Commenters request that the EPA "provide a more complete description of the location of disturbance and extent of impacts so that Commenters can better evaluate the scope and extent of EPA's proposed enforcement action." Specifically, the letter states that though the Discharge Area is described in the CA/FO as approximately 0.25 acres within the Site, it fails to "indicate the particular area within the Site where the Discharge Area is located, nor does it provide any information on how EPA determined 0.25 acres to be the extent of the violation." As a result, the letter requests that the EPA "specify the location(s) of direct fill, areas of wetlands and other waters that have been indirectly disturbed, and fully describe the resources affected by the alleged actions of the Respondents."

As an initial matter, the EPA notes that the proposed Settlement Agreement relates only to the Respondent's alleged violations of Section 404 of the Clean Water Act (CWA), 33 U.S.C. § 1344, at the Site. The Commenters enclosed within their comment letter a "Notice of Intent to Sue for Violations of Clean Water Act" letter, dated September 20, 2019, which communicates the Commenters' intent to sue the Respondent for violations of Section 402 and 404 of the CWA, 33 U.S.C. §§ 1342 and 1344, among other provisions. To the extent that the Respondent's operations may have caused (or continue to cause) discharges to waters of the United States without a National Pollutant Discharge Elimination System (NPDES) permit pursuant to Section 402 of the CWA, 33 U.S.C. § 1342, the EPA notes that the State of Georgia is the entity with the authority to administer the NPDES program within the State. *See* National Pollutant Discharge Elimination System Memorandum of Agreement Between the State of Georgia and the United States Environmental Protection Agency Region 4 (October 24, 2007), *available at* https://www.epa.gov/sites/production/files/2013-09/documents/ga-moa-npdes.pdf. Consistent

with the EPA's 2018-2022 Strategic Plan, our commitment to the principles of cooperative federalism, and the July 11, 2019, Memorandum from Susan Parker Bodine, Assistant Administrator for the EPA's Office of Enforcement and Compliance Assurance, Enhancing Effective Partnerships Between the EPA and the States in Civil Enforcement and Compliance Assurance Work, "the EPA will generally defer to a state as the primary implementer of inspections and enforcement in authorized programs."

In response to the Commenters' request for the location(s) of direct fill, enclosed with this Response to Public Comments is a diagram further delineating the location of the approximately 0.25 acres of wetlands impacted by the discharge of dredged and/or fill material at the Site and defined as the "Discharge Area" within the proposed Settlement Agreement. This diagram, prepared by the Respondent at the request of the EPA and the United States Army Corps of Engineers (USACE), generally depicts the impacts consistent with the EPA's and USACE's determination of "approximately 0.25 acres of wetlands impacted by the Respondent." This diagram is not enclosed with the proposed Settlement Agreement but offered herein for the Commenters and public.

In response to the Commenters' request for wetlands and other waters that may have been disturbed or resources affected by the Respondent's alleged activities, in general, the subject wetland is considered a freshwater interdunal wetland. These types of wetland typically support vegetation, including perennial shrubs, trees and vines. As a result of the more stable environment and increased vegetation, topographic relief in these areas is generally less pronounced than those dunes on the shorefront. In both cases, the environmental conditions may create depressional areas behind the dune ridges where freshwater interdunal wetlands may occur. This type of wetland functions as a "sink" and performs important water quality function as they essentially trap sediments and other pollutants. In addition, depending on the amount of time they hold pooled water, these types of wetland can be an important source of macroinvertebrates which coastal shore birds utilize as a food source. Therefore, when impacted from an unauthorized discharge of dredged and/or fill material, these environmental functions can be greatly diminished.

Enclosures

ENCLOSURE 1 (Comment Letter, dated November 8, 2019)

	3		
		-10	



November 8, 2019

VIA FEDEX

DOCKET ID NO. CWA-04-2019-9970(b)

PUBLIC NOTICE NO. CWA-04-2019-9970(B)

Regional Hearing Clerk
United States Environmental Protection Agency
Atlanta Federal Center
61 Forsyth Street, S.W.
Atlanta, Georgia 30303

EPA Docket Center Office of Water Docket U.S. EPA, Mail Code 28221T 1200 Pennsylvania Ave. NW Washington, D.C. 20460

Re:

Notice of Proposed Issuance of Consent Agreement and Final Order

Docket ID No. CWA-04-2019-9970(b); Public Notice No. CWA-04-2019-

9970(b)

Dear Clerk:

These comments are submitted on behalf of Gayle Baker, Donald J. Brunelle, Judith A. Brunelle, Jane Fraser, Burke McCall Harrison, Vicki S. Harrison, Judith C. Phillips, Robert W. Williamson, III, and Renee J. Williamson (hereinafter and collectively referred to as the "Commenters") who are owners of real property and who have suffered and will continue to suffer environmental harm caused by Mortgage of America Lenders, LLC (hereinafter "Respondent"). Thank you for the opportunity to review and comment on the proposed Consent Agreement and Final Order ("CAFO") Docket No. CWA-04-2019-9970(b).

The CAFO alleges that Respondent has impacted a discharge area through the unauthorized discharge of dredged and fill material. The Discharge Area is described by EPA as being "approximately 0.25 acres" within the Site, which is defined as the "parcel or parcels of land on

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which the Discharge Area is located" on St. Simons Island, Glynn County, Georgia. The CAFO, however, does not indicate the particular area within the Site where the Discharge Area is located, nor does it provide any information on how EPA determined 0.25 acres to be the extent of the violation. The CAFO states that the dredged or fill materials were discharged into waters of the United States during the construction of a residential development (the "Development") by earth moving equipment. Further, the CAFO notes that the dredged or fill material remains in the waters of the United States to date, but is devoid of any specific information about the affected wetlands and other waters, how those wetlands and other waters have been adversely affected, and where the materials remain at this time.

By way of this comment, the Commenters request that EPA specify the location(s) of direct fill, areas of wetlands and other waters that have been indirectly disturbed, and fully describe the resources affected by the alleged actions of the Respondents. Such information is necessary for the Commenters to fully assess the environmental harms they have suffered due to the Development on St. Simons Island, Glynn County, Georgia. In addition, Commenters have engaged an environmental consultant whose wetland delineation of the area indicated that the Development impacted approximately 1.5 acres of vegetated wetlands and resulted in violations of Nationwide Permits 14 and 18. (See attached letter.) Commenters again respectfully request that EPA provide a more complete description of the location of disturbance and extent of impacts so that Commenters can better evaluate the scope and extent of EPA's proposed enforcement action.

We appreciate the efforts of EPA to develop the consent agreement regarding violations of the Clean Water Act section 404 and the resulting environmental harms from actions of Mortgage Lenders of America, LLC at the Site. Commenters are willing to meet with your or the relevant Regional staff at your convenience to further discuss our request for additional information about the CAFO.

Sincerely,

BUTLER SNOW LLP

John A. Brunini

JABR:ht 50141020.v1

BUTLER | SNOW

September 20, 2019

Charles A. Dorminy, Esq. Hall Booth Smith, P.C. 3528 Darien Highway, Suite 300 Brunswick, GA 31525

Dargan Scott Cole, Sr., Esq. Hall Booth Smith, P.C. 191 Peachtree Street, Suite 2900 Atlanta, GA 30303-1775

RE: Notice of Intent to Sue for Violations of Clean Water Act

Dear Mr. Dorminy and Mr. Cole,

This letter is submitted on behalf of the Gayle Baker, Donald J. Brunelle, Judith A Brunelle, Jane Fraser, Burke McCall Harrison, Vicki S. Harrison, Judith C. Philips, Robert W. Williamson, III and Renee J. Williamson (hereinafter collectively referred to as "Complainants") whom are owners of real property who have and will continue to suffer environmental harm caused by Mortgage of America Lenders, LLC's (hereinafter "Mortgage of America") failure to comply with provisions of the Federal Water Pollution Control Act. This letter serves as a sixty-day notice under the citizen suit provision of the Federal Water Pollution Control Act, 33 U.S.C. § 1365 ("Clean Water Act"). This letter communicates the intent of the Complainants to sue Mortgage of America for violations of Sections 301(a), 401, 402 and 404 of the Clean Water Act related to the construction project known as Captain's Cove Subdivision (hereinafter "Captain's Cove").

I. INTRODUCTION

Mortgage of America is the owner of Caption's Cove, an 11.26 acre residential subdivision in St. Simons Island, Glynn County, Georgia. Storm water runoff from Captain's Cove flows into wetlands and into a retention pond which the United States Army Corps of Engineers ("USACE") has determined to be waters of the United States.

On March 7, 2017, the USACE authorized Mortgage of America's request to use Nationwide Permits ("NWP") 14 and 18 for impacts to wetlands for construction of Captain's Cove. NWP 14 permitted the construction of the access road and NWP 18 permitted the fill of less than 0.5 acres of wetlands around Detention Pond A for the development of four (4) lots.

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On April 10, 2107, Mortgage of America submitted a Notice of Intent for Coverage under the 2013 Re-Issuance of the State of Georgia's NPDES General Permit to Discharge Storm Water Associated with Construction Activity. On August 14, 2017, Mortgage of America submitted to the Georgia Department of Natural Resources Environmental Protection Division its storm water management report confirming that Detention Pond A was jurisdictional wetlands and therefore waters of the United States. Beginning in January 2018 and continuing throughout the entire year, Mortgage of America's own consultant submitted NPDES Inspection Reports noting the failure of Mortgage of America to protect natural resources areas, such as wetlands, with barriers or other similar BMPs; and failed to adequately install and maintain perimeter controls and sediment barriers. On March 6, 2018, Glynn County issued a Notice to Comply for violations of the Glynn County Erosion and Sediment Control Ordinance. On March 19, 2018, Glynn County issued a Stop Work Order to Mortgage of America stating that the lack of BMPs was an "eminent threat" to waters of the State and the United States. Again on March 29, 2018, Glynn County issued another Stop Work Order to Mortgage of America for violations of the Glynn County Erosion and Sediment Control Ordinance. On April 12, 2018, Glynn County notified Mortgage of America that they were still not in compliance with the Glynn County Erosion and Sediment Control Ordinance.

Mortgage of America's own inspection reports state that they are continuously out of compliance with the NPDES General Permit. (See Collective Attachment A, NPDES Site Inspection Reports dated, June 1, 2018, June 8, 2018, June 15, 2018, October 26, 2018, November 9, 2018, November 16, 2018, November 21, 2018, November 26, 2018 and November 30, 2018).

II. VIOLATIONS OF CLEAN WATER ACT

A. Discharge of Pollutants into Waters of the United States Without Permit

Section 301(a) of the Clean Water Act states: "Except as in compliance with this section and sections 1312, 1316, 1317, 1328, 1342, and 1344 of this title, the discharge of any pollutant by any person shall be unlawful." 33 U.S.C. § 1311(a). Each violation of the permit – and each discharge that is not authorized by the permit – is a violation of the Clean Water Act.

Under the Clean Water Act, the term "pollutant" is broadly defined to include, "dredged spoils, solid waste, incinerator residue, sewage garbage, sewage sludge, munitions, chemical wastes, biological materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt, and industrial, municipal, and agricultural waste." 33 U.S.C. § 1362(6).

The Clean Water Act defines a "point source" as "any discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container From which pollutants are or may be discharged." 33 U.S.C. § 1362(14); see also Parker v. Scrap Metal Processors, Inc., 386 F.3d 993, 1009 (11th Cir. 2004). In addition, a "point source" need not be the original source of the pollutant; "it need only convey the pollutant to 'navigable waters.'" S. Fla. Water Mgmt. Dist. v. Miccosukee Tribe of Indians, 541 U.S. 95, 105 (2004); accord W. Va. Highlands Conservancy v. Huffman, 625 F.3d. 159, 168 (4th Cir. 2010) (permits are required for discharges from point sources that "merely convey

pollutants to navigable waters"). This would also include any unintentional conveyance of pollutants, for example through naturally-formed ditches, gullies or pipes that allowed pollutants to be discharged. See N.C. Shellfish Growers Ass'n v. Holly Ridge Assocs., LLC, 278 F. Supp. 2d 654, 678 (E.D. N.C. 2003) ("Notwithstanding that it may result from such natural phenomena as rainfall and gravity, the surface run-off of contaminated waters, once channeled or collected, constitutes discharge by a point source.")

In Mortgage of America's September 22, 2015 Storm Water Management Report – Captain's Cove Subdivision, Section II. 4. titled "Detention Pond Stage VS Storage and Outlet Structure Information," Mortgage of American defines three (3) distinctive retention ponds to collect and retain storm water; however only one retention pond was actually constructed on site. The storm water from the constructed retention pond is conveyed through a pipe and is discharged directly to wetlands. This unauthorized discharge consists of "pollutants." The unauthorized discharge include the detention pond's emergency overflow weirs and pipes which empties without a permit into wetlands that are waters of the United States and of Georgia.

1. Unauthorized Discharge from Detention Pond A into Waters of the United States Without a Permit

As stated in the September 22, 2015 Storm Water Management Report, storm water containing pollutants are being discharged from Detention Pond A, a point source, into Basin 2. The Storm Water Management Report defines Basin 2 to be wetlands and thus waters of the United States.

Detention Pond A

Detention Pond A is the largest of the storm water management facilities and is located in *Basin 3* as shown on **EXHIBIT C.** The outlet structure (OS-H6) consists of a riser box with an 8-inch diameter orifice as the primary flow control device. A one-foot rectangular weir is provided as a back-up flow control device and the riser box is drained by a 12-inch diameter pipe. The pond discharges to *Basin 2* through Pipe System H. Elevation vs outflow data for this flow control device is shown in the following Table.

Bosin 2, consisting of two (2) sub-basins, is tributary to a wetland area located along Frederica Road. This wetland area is drained by an existing conveyance system consisting of a grate inlet and a 24" RCP culvert under Frederica Road where it discharges to an existing drainage ditch. This system continues to drain to the west into a lake system in the Sea Palms West Development.

* * * * *

Storm water runoff from Sub-Basin 2A (0.26 acres) sheet flows to the southwest onto lands N/F owned by James M. Wilson, J. A. Jones, Charles E. and Sloan H. Molloy, and Mark V. Starr eventually making its way west into the aforementioned wetland area adjacent to Frederica Road. Elevations range from 14.83 along the ridge lines between Basins 2 and 3 to 12.94 just off site. The proposed storm water management system will eliminate this sheet flow discharge.

Storm water runoff from Sub-Basin 28 (1.56 acres) sheet flows to the southwest into the aforementioned wet land area adjacent to Frederica Road. Elevations range from approximately 15.39 along the ridge lines between Basins I and 2 to 7.87 in the lowest portion of the wetland area.

(See Attachment A, 9/22/15 Storm Water Management Report at pp. 10-11, 5).

The unauthorized discharge of pollutants from Detention Pond A into wetlands or waters of the United States without a permit is an on-going violation of the Clean Water Act Section 301(a).

2. Unauthorized Discharge from Detention Pond A in Violation of Section 301(a) and 302 of Clean Water Act

In the August 14, 2017 Storm Water Management Report, Mortgage of America modified the design of Detention Pond A to a "no-discharge" pond.

Detention Pond(s) was designed using Hydrology Studio 2016 V2.0.0.41. Storage volume will be sufficient to contain the 100-year 24-hour storm event. The pond (converted borrow pit) is a jurisdictional wetland area and supporting calculations indicate no discharge from this pond under post-development conditions assuming an existing water surface elevation of approximately 7.0. Nonetheless, an outlet structure has been provided with an 8-inch orifice set at invert elevation 9.50 as the primary flow control device. This is the starting water surface elevation used in the routing calculations. An emergency overflow welr is provided at elevation 11.00. Any discharge from this outlet structure will be routed to the jurisdictional wetland area to the north in Basin A. Exposed pond bank slopes will have a maximum slope of 3:1.

(See Attachment B, 8/14/17 Storm Water Management Report at p. 9).

The outlet structure was installed with construction equipment and the discharge pipe, an unauthorized point source, allows for the discharge of water and pollutants from the retention pond in violation of the Clean Water Act §§ 301(a), and 302.

B. <u>Unauthorized Discharge of Dredge or Fill Material into Waters of the United States By Removing Vegetation From the Retention Pond</u>

Section 301(a) of the Clean Water Act provides that is shall be unlawful for any person to discharge any pollutant except in compliance with this section and section 1312, 1316, 1317, 1328, 1342 and 1344 of the Clean Water Act. 33 U.S.C. § 1311(a). Specifically, Section 301 of the Clean Water Action generally prohibits the discharge of pollutants into waters of the United States, except in accordance with the requirements of one of the two permitting programs established under the Clean Water Act: Section 404, which regulates the discharge of dredged or fill material; and Section 402, which regulates all other pollutants under the NPDES program. Section 404 is primarily administered by the USACE.

The term "Fill Material" is defined in 33 CFR § 232.2 means "material placed in water of the United States where the material has the effect of: (i) Replacing any portion of a water of the United States with dry land; or (ii) Changing to bottom elevation of any portion of a water of the United States." 33 CRF § 232.2(1). The regulations further provide examples of what constitutes "fill material" to include, but not limited to: "rock, sand, soil, clay, plastics, construction debris, wood chips, overburden from mining or other excavation activities, and materials used to create any structure or infrastructure in the waters of the United States." *Id.* at § 232.2(2).

On December 15, 2016, Mr. Ron Sluder submitted to the USACE a request for a Jurisdictional determination for Captain's Cove. The project was assigned number SAS-2014-00615. Based upon the Jurisdictional Determination by the USACE, the entire 1.530 acres of the Detention Pond A (Borrow Pit) are wetlands. (See Attachment D at page 8). In Storm Water Management Report dated August 14, 2017, Mortgage of America states "The pond (converted borrow pit) is a jurisdictional wetland areas." (See Attachment C, 8/14/17 Storm Water Management Report at page 9). As a result, any discharge of fill material into or from Detention Pond A without a permit would be a violation of Clean Water Act §§ 301(a) and 404.

On July 27, 2018, Mr. James Holland captured the following photos (A and B) of Detention Pond A. The photos clearly show that Detention Pond A has trees and vegetation growing in the pond. However, in picture C dated December 18, 2018, all vegetation and overburden was removed.





Photo B - Dated July 27, 2018



Photo C - Dated December 18, 2018



Mortgage of America admits in the August 14, 2017 Storm Water Management Report that Detention Pond A (converted borrow pit) is a jurisdictional wetland. In addition, the Storm Water Management Report states that the depth of the pond is seven (7) feet and that the exposed pond bank slopes will have a maximum slope of 3:1; thereby acknowledging that overburden was removed from waters of the United States and that construction activities occurred within waters of the United States outside of the permitted work under NWP 18.

Moreover, on September 11, 2018, Mr. Stacy Culbreath, the Assistant County Engineer for Glynn County, sent an email to Mr. Ron Sluder with the caption of "Captions Cove". In the email, Mr. Culbreath states:

We were wanting to know if there was any way you could get into the detention pond for captains cove and clean it out. It is our understanding that it will be a detention pond/amenity for the subdivision and would love for it to cleaned out.

It is our understanding that this may be waters of the state and the Corps of Engineers may have authority over the pond and if that is the case, then they will have to give final sign off on cleaning out the pond.

(See Attachment D, 9/11/18 email from Stacy Culbreath).

Based upon the dates of the photos above, it was not until after the email from Glynn County that Mortgage of America "cleaned out" or removed the overburden within Detention Pond A. At this time, Mortgage of America knew or should have known that the entire area of Detention Pond A were jurisdictional waters of the United States and that a permit from the USACE was required prior to conducting any work in Detention Pond A. Mortgage of America, without authorization or a permit from the USACE, removed the vegetation and overburden from Detention Pond A in violation of the Clean Water Act. In addition, Mortgage of America filled waters of the United States in violation of the Clean Water Act by changing the bottom elevation of waters of the United States. This is a continuing and on-going violation.

C. Unauthorized Discharge of Fill Material into Waters of the United States By Construction of the Weir.

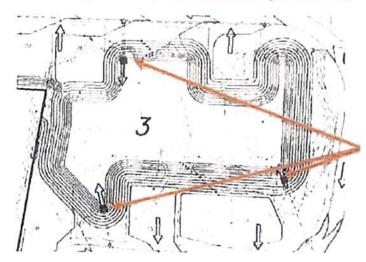
Section 404 of the Clean Water Act allows an applicant to obtain a permit to dredge and fill waters of the United States. 33 U.S.C. § 1344. "Compliance with a permit issued under [Section 404] . . . shall be deemed compliance, for purposes of [Citizen Suits under Section 505(a)], with [Section 301(a) of the Clean Water Act]. 33 U.S.C. § 1344(p). The construction of an emergency weir within Detention Pond A is a violation of the Clean Water Action Sections 301(a), 401, 402 and 404.

1. Construction of Storm Water Drainage Structures in Jurisdictional Wetland Without a Permit

On March 7, 2017, the USACE issued a letter to Mr. Ron Sluder, Mortgage of America, authorizing the proposed construction activities at Captain's Cove under NWP 14 Linear Transportation Projects and NWP 18 Minor Discharges. The USAC conditioned approval upon several provisions, including:

e. You shall install and maintain erosion and sediment control measures in upland areas of the project site.... The permit does not authorize installation of check-dams, weirs, riprap, bulkheads or other erosion control measures in streams, wetlands or other waters of the United States. Authorization would be required from the U.S. Army Corps of Engineers prior to installing any erosion control measures in waters of the United States.

(See Attachment C, 3/7/17 letter from USACE (emphasis added)).

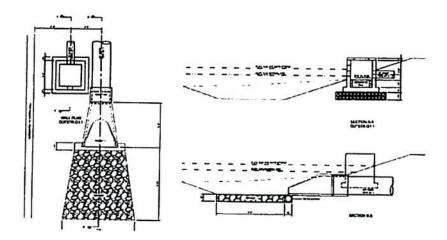


Concrete Inlet Structures inside jurisdictional wetlands

The above picture from the Captain's Cove Storm Water Report regarding Site Construction Plans Phases 1 and II show three (3) concrete inlet structures to allow storm water from the surrounding area to drain into Detention Pond A.



Based upon Google Earth photo from January 2019, you can see that an additional storm water structure was constructed in the jurisdictional wetlands In addition the below picture shows the construction plans for the storm outlet structures constructed within Detention Pond A. The construction drawings show a concrete structure with pipe and rip-rap being installed within the jurisdictional wetlands. This violates the Clean Water Act.



2. Construction of Emergency Overflow System in Jurisdictional Wetlands without a Permit

The construction of the emergency overflow system violates the Clean Water Act by placing pollutants into waters of the United States without acquiring both a 401 or 404 permit prior to construction. The associated piping are constructed of concrete, sand, rock, metal and/or plastic, all of which are considered pollutants under the Clean Water Act, thereby violating Sections 301(a), 401 and 404 of the Clean Water Act. Second, the construction of the emergency overflow systems constitutes a placement of dredged or fill materials in waters of the United States by replacing a portion of a water of the United States with dry land and/or raising the bottom elevation of that water, thereby violating Section 301(a), 401 and 404 of the Clean Water Act. The discharge from the emergency overflow weir constitutes a violation of the Clean Water Act for failing to obtain a NPDES discharge permit or 401 or 404 permits. Finally, the construction of the weir violates provisions of the NWP issued by the USACE.

As stated above, the USACE's March 7, 2017 letter authorizing the proposed construction activities at Captain's Cove under NWP 14 Linear Transportation Projects and NWP 18 Minor Discharges conditioned approval as follows:

e. You shall install and maintain erosion and sediment control measures in upland areas of the project site.... The permit does not authorize installation of check-dams, weirs, riprap, bulkheads or other erosion control measures in streams, wetlands or other waters of the United States. Authorization would be required from the U.S. Army Corps of Engineers prior to installing any erosion control measures in waters of the United States.

(See Attachment C (emphasis added)).

In the August 14, 2017 Storm Water Management Report, Mortgage of American states that an emergency overflow weir was constructed within Detention Pond A.

approximately 7.0. Nonetheless, an outlet structure has been provided with an 8-inch orifice set at invert elevation 9.50 as the primary flow control device. This is the starting water surface elevation used in the routing calculations. An emergency overflow weir is provided at elevation 11.00. Any discharge from this outlet structure will be routed to the jurisdictional wetland area to the north in Basin A. Exposed pond bank slopes will have a maximum slope of 3:1.

(See Attachment B at p. 9).

The construction of a weir within jurisdictional waters of the United States is an ongoing and continuous violation of the NWP 18 provision (e) and is also a violation of the Clean Water Act §§ 301(a), and 404 for the discharge of pollutants without a permit.

D. Violation of the Clean Water Act Section 402

Section 402 of the Clean Water Act prohibits the discharge of any pollutant to waters of the United States from a point source unless the discharge is authorized by a National Pollutant Discharge Elimination System (NPDES) permit or 404 permit. The State of Georgia has delegated authority from the United States Environmental Protection Agency ("USEPA") to issue NPDES permits for the State of Georgia. See O.C.G.A. §§ 12-5-29 and 12-5-30. The State of Georgia issued General NPDES Permits No. GAR 100001, No. GAR100002 and No. GAR 100003 as general permits for stand-alone, infrastructure and common development construction sites. These permits allow developers to discharge storm water under certain permitted conditions.

1. Discharge of Storm Water and Pollutants from a No-Discharge System

Mortgage of America applied for coverage under the State of Georgia general storm water permit for the construction of Captain's Cove. However, the storm water plan submitted by Mortgage of America states that Detention Pond A is designed as a "no-discharge" system.

4. DETENTION POND STAGE VS STORAGE AND OUTLET STRUCTURE INFORMATION

Detention Pond(s) was designed using Hydrology Studio 2016 V2.0.0.41. Storage volume will be sufficient to contain the 100-year 24-hour storm event. The pond (converted borrow pit) is a jurisdictional wetland area and supporting calculations indicate no discharge from this pond under post-development conditions assuming an existing water surface elevation of approximately 7.0. Nonetheless, an outlet structure has been provided with an 8-inch orifice set at invert elevation 9.50 as the primary flow control device. This is the starting water surface elevation used in the routing calculations. An emergency overflow welr is provided at elevation 11.00. Any discharge from this outlet structure will be routed to the jurisdictional wetland area to the north in Basin A. Exposed pond bank slopes will have a maximum slope of 3:1.

6. EMERGENCY OVERFLOW CALCULATIONS

In as much as the ponds contain the 100-year storm event, no overflow calculations are required.

(See Attachment B).

Mortgage of America has not and currently is not operating the retention pond as a "nodischarge" system as stated in the storm water management report. The water level in the pond is routinely over the top of the emergency weir; thereby creating a continuous discharge of storm water and pollutants into waters of the United States in violation of the NPDES permit.

2. Failure to Protect Wetland

The NPDES Site Inspection Reports for Captain's Cove dated June 1, 2018 and June 4, 2018 show that Mortgage of America failed to property implement or maintain Best Management Practices ("BMPs") to prevent or minimize erosion and sedimentation run-off from the subdivision. (See Collective Attachment E, NPDES Site Inspection Reports dated, June 1, 2018, June 8, 2018, June 15, 2018, October 26, 2018, November 9, 2018, November 16, 2018, November 21, 2018, November 26, 2018 and November 30, 2018). The NPDES Site Inspection Reports dated November 9, 2018, November 16, 2018, November 21, 2018, November 26, 2018 and November 30, 2018 show that Mortgage of America failed to properly protect natural resource areas, such as wetlands, with adequate BMPs. (Id.) The failure of Mortgage of America to properly install BMPs resulted in pollutants being discharged into waters of the United States in violation of the Clean Water Act. These pollutants, including dirt, soil, rocks, debris and sand remain in waters of the United States and until properly remediated continue to be a violation of the Clean Water Act Section 402 and 404.

E. Violation of the Clean Water Act Section 404

As previously stated, Section 404 of the Clean Water Act allows an applicant to obtain a permit to discharge dredged and fill materials into waters of the United States. 33 U.S.C. § 1344. "Compliance with a permit issued under [Section 404] . . . shall be deemed compliance, for

purposes of [Citizen Suits under Section 505(a)], with [Section 301(a) of the Clean Water Act]. 33 U.S.C. § 1344(p).

The USACE's letter to Mortgage of America authorizing the proposed construction activities at Captain's Cove under NWP 14 Linear Transportation Projects and NWP 18 Minor Discharges expressly conditioned these Permits upon several provisions, including:

- c. You shall obtain and comply with all appropriate federal, state and local authorizations required for this type of activity.
- d. All work conducted under this permit shall be located, outlined, designed, constructed, and operated in accordance with the minimal requirements of the Georgia Erosion and Sedimentation Control Act of 1975, as amended.

(See Attachment C at p. 2).

1. Violation of provision "c" of NWP 14 and 18

Mortgage of America continues to violate the Glynn County Erosion and Sedimentation Control Ordinance, thereby violating provisions of the Clean Water Act. On March 19, 2018, Glynn County issued a Stop Work Order to Mortgage of America for violation of the Glynn County Erosion and Sedimentation Control Ordinance. (See Attachment F, 3/19/18 Stop Work Order). Specifically, the Stop Work Order noted deficient BMPs regarding silt fencing. In addition, Mortgage of America constructed erosion and sedimentation control devises within waters of the United States. Mortgage of America continues to violate the Glynn County Erosion and Sedimentation Control Ordinance by failing to properly maintain erosion and sedimentation control devices throughout Captain's Cove.

2. Violation of provision "d" of NWP 14 and 18

- a. Mortgage of America continues to violate provisions of the Georgia Erosion and Sedimentation Control Act by failing to properly maintain erosion and sedimentation control devices throughout the entire subdivision.
- Mortgage of America continues to violate Georgia Water Quality
 Control Act by continually discharging storm water and pollutants
 from Detention Pond A, which is permitted as a "no-discharge" storm water facility.

F. Violation of the Clean Water Action Section 401 Permit

Section 401 of the Clean Water Act requires that any applicant prior to obtaining any federal permit must obtain a water quality certification from the State where the project will be constructed. This is commonly referred to as a Section 401 Water Quality Certification. Section 401(a) of the Clean Water Act specifically states:

(1) Any applicant for a Federal license or permit to conduct any activity including, but not limited to, the construction or operation of facilities, which may result in any discharge into navigable waters, shall provide the licensing or permitting agency a certification from the State in which the discharge originates or will originate, or, if appropriate, from the interstate water pollution control agency having jurisdiction over the navigable waters at the point where the discharge originates or will originate, that any such discharges will comply with the applicable provisions of section 1311, 1312, 1313, 1316, and 1317 of this title.

33 U.S.C. § 1341(a)(1).

Because 401 Water Quality Certification is required prior to the issuance of any permit under the Clean Water Act, each violation of sections 301(a), 402 and 404 are violations of Section 401. As a result, Mortgage of America has and continues to violate Section 401 of the Clean Water Act for the following activities as outlined above and listed again below:

- 1. Failure to obtain a 401 Permit for unauthorized discharges of pollutants from Detention Pond A.
- Failure to obtain a 401 Permit for unauthorized discharges from Detention Pond A in violation of the "No-Discharge" designation of Detention Pond A.
- Failure to obtain a 401 permit for the unauthorized fill of material from Detention Pond A by removing overburden and vegetation and by lowering the elevation of Waters of the United States in Detention Pond A.
- 4. Failure to obtain a 401 permit for the construction of an emergency weir in Waters of the United States, in particular, the construction of storm water inlet weirs in Detention Pond A.
- 5. Failure to obtain a 401 permit for the construction of an emergency weir in Waters of the United States, in particular, the construction of emergency overflow system in Detention Pond A.

III. POTENTIAL LITIGATION: INTENT TO SUE

This letter is based on publicly available information. Additional information, including information in Mortgage of America's possession, custody or control may reveal other violations. This letter only addresses publicly identifiable violations related to Mortgage of America's continued failure to comply. This letter does not preclude Complainants from making any additional claims.

Because Complainants intend to sue Mortgage of America under the Clean Water Act, Mortgage of America is legally required to preserve and not to destroy any information, electronically stored information, or documents that are relevant to the allegations set forth above, including, but not limited to, environmental data, construction documents, contract documents, monitoring documents, enforcement documents, regulatory filings, business plans, emails and other electronically stored information, communications, photographs, videos, invoices, bills, and documents sent to or obtained from third parties hired by Mortgage of America. Mortgage of America's documents shall be preserved immediately to avoid spoliation.

IV. IDENTITY AND ADDRESS OF PARTY GIVING NOTICE

A. The Complainants

- Gayle Baker is the owner of real property located at 127 Daufuski Lane and 131 Daufuski Lane, St. Simons Island, Glynn County, Georgia, 31522. Ms. Baker resides at 821 Kings Grant, St. Simons Island, GA 31522.
- Donald J. Brunelle and Judith A. Brunelle are the owners of real property located at and reside at 251 Villager Dr., St. Simons Island, Glynn County, Georgia, 31522.
- Jane Fraser is the owner of real property located at 165 North Harrington Road, St. Simons Island, Glynn County, GA 31522. Ms. Fraser resides at 227 W Sixteenth St., Sea Island, GA 31561.
- Burke McCall Harrison and Vicki S. Harrison are the owners of real property located at and reside at 253 Villager Dr., St. Simons Island, Glynn County, Georgia, 31522.
- Judith C. Phillips is the owner of real property located at and resides at 115 Daufuski Lane, St. Simons Island, Glynn County, Georgia, 31522.

B. Contact Information

The Complainants contact information is listed above. Their counsel's contact information is:

Michael I. Less Melody McAnally Butler Snow, LLP 6075 Poplar Avenue, 5th Floor Memphis, Tennessee 38119 (901) 680-7200 September 20, 2019 Page 15

> Michael Caples John Brunini Butler Snow, LLP P.O. Box 6010 Ridgeland, Mississippi 39158 (601) 948-5711

E. Righton Johnson Lewis Butler Snow, LLP 1170 Peachtree Street NE, Suite 1900 Atlanta, GA 30309 (678) 515-5000

V. CONCLUSION

The Complainants hope Mortgage of America will take prompt action to remedy the violations identified in this notice letter and to come into full compliance with the Clean Water Act. Please direct all communications to the undersigned counsel via the addresses and telephone numbers above.

Sincerely,

BUTLER SNOW LLP

· Mich Michally

Melody McAnally

cc: Andrew Wheeler
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Mary Walker Acting Administrator U.S. EPA Region 4 Sam Nunn Atlanta Federal Center 61 Forsyth Street, SW Atlanta, GA 30303 September 20, 2019 Page 16

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ATTACHMENT A

STORM WATER MANAGEMENT REPORT

CAPTAIN'S COVE SUBDIVISION

SEPTEMBER 22, 2015
PREPARED FOR

MORTGAGE OF AMERICA 1301 SHILOH ROAD KENNESAW, GEORGIA 31044



NOTE:

This Storm Water Management Report has been prepared and formatted in accordance with the requirements of the Glynn County Local Design Manual – 27July05 and the Georgia Storm Water Management Manual.

I. NARRATIVE

This section gives general information about the project and the intended method for managing storm water runoff from the project.

1. NAME OF PROJECT

Captain's Cove Subdivision Phases | & ||

2. REVISIONS

No revisions as of this date. This is the first submittal.

3. CONSTRUCTION DRAWINGS

The construction plans prepared by Coastal Engineering Consultants, Inc. for this site are included with this initial document submittal and are entitled:

SITE CONSTRUCTION PLANS
CAPTAIN'S COVE — PHASES I & II
ST. SIMONS ISLAND
GLYNN COUNTY GEORGIA
MORTGAGE OF AMERICA
SEPTEMBER 1, 2015

4. DESIGN APPROACH AND METHODOLOGY

The Rational method, as allowed by the Local Design Manual for sites less than 25 acres in size, was used in the calculation of storm water runoff for storm pipes and detention pond(s).

Storm pipes were designed using Stormwater Studio v1.0.1.11. All pipes are designed to accommodate the 25-year peak flowrate with the exception of proposed *Pipe System A* which is designed to accommodate the 50-year peak flowrate. A combination of HDPE and RCP culverts is proposed. Minimum cover of 12-inches is maintained for all RCP culverts. Minimum cover for HDPE culverts shall be in accordance with Table A of the Local Design Manual.

Detention Pond(s) were designed using Hydrology Studio v1.1.4.14. Storage volume will be sufficient to contain the 50-year 24-hour storm event. Wet ponds (Pond A) are designed to maintain a minimum 4-foot average normal water depth. Exposed pond bank slopes will have a maximum slope of 4:1. Dry ponds (Ponds B and C) are designed with bottom slope sufficient to drain pond completely with maximum bank slopes of 2:1.

5. DESIGN CRITERIA AND VALUES USED FOR CALCULATIONS

Roughness Coefficients:

	RCP Culverts	0.013		
	HDPE Culverts	0.010		
Duraff Caaffiel				
Runoff Coefficients:				
	Natural Areas	0.30		
	Undisturbed Wetlands	0.30		
	Wet Ponds	0.95		
	Landscaped Areas	0.45		
	Impervious Surfaces	0.95		
	Developed Lots	0.66		npervious
		2220		andscaped
	Proposed Right-of-Way	0.74		npervious
			42% L	andscaped
Soil Types:	See Map in Appendix			
	Calabay Fine Sand (CaR)	2 25 4		20 00/ of six-
	Cainhoy Fine Sand (CaB) Properties:	2.25 A	cres	20.0% of site
	Excessively Drained			
	Hydrologic Soil Group A			
	Slope	0 to 5		Percent
	Depth to Restrictive Feature	>80		Inches
	Depth to Water Table	>80		Inches
	Ksat	5.95 to	19.98	Inches/Hour
	Mandarin Fine Sand (Ma) Properties:	6.17Ac	res	54.8% of site
	Somewhat Poorly Drained			
	Hydrologic Soil Group A			
8.	Slope	0 to 2		Percent
	Depth to Restrictive Feature	>80		Inches
	Depth to Water Table	18 to 3	0	Inches
	Ksat	1.28 to	19.98	Inches/Hour
	Rutledge Fine Sand (Ru)	2.84 Ad	cres	25.2% of site
	Properties:			
	Very Poorly Drained			
	Hydrologic Soil Group A/D			
	Slope	0 to 2		Percent
	Depth to Restrictive Feature	>80		Inches
	Depth to Water Table	0 to 6		Inches
	Ksat	5.95 to	19.98	Inches/Hour

Site Slopes:

See Soil Properties Above

Time of Concentration:

Pipe Design

5

Minutes

Detention Calculations

10

Minutes

6. GENERAL TOPOGRAPHY AND POINTS OF OUTFALL

The project site, situated east of Frederica Road between North and South Harrington Roads, is 11.26 acres in size and is comprised of 7.64 acres of upland areas and 3.62 acres of wetland areas. There are 3 distinct drainage patterns depicted as Basins 1 through 3 on EXHIBIT A — Pre Development Drainage Patterns and EXHIBIT B — Post Development Drainage Patterns included as Appendices to this report.

The Pre-development Drainage Basins are summarized in the Table below with detailed descriptions following.

	PRE-DEVELOPMENT DRAINAGE BASINS						
Basin Upland Area (Acres)		Wetland Area (Acres)	Total Area (Acres)	Land Use			
1-A	2.89	1.71	4.60	Wooded & Wetlands			
1-B	1.49	0.00	1.49	Wooded			
1-C	0.22	0.00	0.22	Wooded			
2-A	0.27	0.00	0.27	Wooded			
2-B	1.42	0.14	1.56	Wooded & Wetlands			
3	1.35	1.77	3.12	Wooded & Wetlands (Borrow Pit)			
Total	7.64	3.62	11.26	The state of the s			

Basin 1, consisting of three (3) sub-basins, is tributary to a wetland area which continues both east and west from the site. This wetland drains off site to the northwest across land N/F owned by Darrell P. Horton. This wetland area is ultimately drained by twin 24" RCP culverts under N. Harrington Road. This system continues to drain to the north and eventually enters a drainage ditch located on Musgrove Plantation.

Storm water runoff from Sub-Basin 1-A (4.60 acres) sheet flows into the aforementioned wetland area. Elevations range from approximately 13.87 along the ridge lines between Basins 1and 3 to 5.82 in the lowest portion of the wetland area.

Storm water runoff from *Sub-Basin 1-B* (1.49 acres) sheet flows to the east onto lands N/F owned by Ursula and Richard Wagner, Village Creek Homeowners Association and Misty Gillette. Elevations range from 13.87 along the ridge lies between *Basins 1 and 3* to 9.89 at the eastern property line. Most of the runoff enters the detention pond for the Village Creek Subdivision eventually making its way north into the aforementioned wetland area.

Storm water runoff from Sub-Basin 1-C (0.22 acres) sheet flows to the northeast onto land N/F owned by Brandon Balley eventually making its way north into the aforementioned wetland area. Elevations range from 15.39 along the ridge lines between Basins 1 and 2 to 13.09 just off-site. The proposed storm water management system will eliminate this sheet flow discharge.

Basin 2, consisting of two (2) sub-basins, is tributary to a wetland area located along Frederica Road. This wetland area is drained by an existing conveyance system consisting of a grate inlet and a 24" RCP culvert under Frederica Road where it discharges to an existing drainage ditch. This system continues to drain to the west into a lake system in the Sea Palms West Development.

Storm water runoff from Sub-Basin 2A (0.26 acres) sheet flows to the southwest onto lands N/F owned by James M. Wilson, J. A. Jones, Charles E. and Sloan H. Molloy, and Mark V. Starr eventually making its way west into the aforementioned wetland area adjacent to Frederica Road. Elevations range from 14.83 along the ridge lines between Basins 2 and 3 to 12.94 just off site. The proposed storm water management system will eliminate this sheet flow discharge.

Storm water runoff from Sub-Basin 2B (1.56 acres) sheet flows to the southwest into the aforementioned wetland area adjacent to Frederica Road. Elevations range from approximately 15.39 along the ridge lines between Basins 1 and 2 to 7.87 in the lowest portion of the wetland area.

Basin 3 is 3.12 acres in size and contains 1.77 acres of isolated wetland area which is the site of an abandoned borrow pit. Elevations range from 14.83 along the ridge line between **Basins 2 and 3** to 6.01, the lowest surveyed elevation within the confines of the borrow pit. All storm water runoff from this basin sheet flows into the abandoned borrow pit and there is no discharge from this isolated wetland area.

The Post-development Drainage Basins are summarized in the Table below. Note that **Basins** 1, 2 and 3 have changed in size and that **Sub-Basins 1-C**, and 2-A have been eliminated by diverting flow from these areas into **Basin 3**.

		POST-DEVELOP	MENT DRAINA	GE BASINS
Basin Upland Area (Acres)		Wetland Area (Acres)	Total Area (Acres)	Land Use
1-A	1.63	1.37	3.00	Developed Lots & RW; Detention; Wetlands
1-B	0.58	0.00	0.58	Developed Lots
1-C			Eliminated	
2-A			Eliminated	
2-B	1.36	0.14	1.50	Developed Lots & RW; Detention; Wetlands
3	4.57	1.61	6.18	Developed Lots & RW; Detention; Wetlands
Total	7.64	3.62	11.26	

7. KNOWN DRAINAGE CONCERNS

The large wetland area located in the northern portion of the site receives discharge from the Village Creek detention pond and runoff from properties located immediately east of this site. These storm water flows drain to the north through twin 24-inch RCP culverts (System 1) under North Harrington Road. Basins 1-A, 1-B and 1-C also contribute flow to this system. The construction of Captain's Cove Way across this wetland and connecting to N. Harrington Road will require cross drains of sufficient capacity to match or exceed the capacity of the existing 24-inch RCP culverts.

The wetland area located in the western portion of the site receives runoff from properties along Frederica Road both north and south of the site. These storm flows drain to the west through a single 24-inch RCP culvert (System 2) under Frederica Road. Basins 2-A and 2-B also contribute flow to this system.

Systems 1 and 2 are discussed in greater detail in the following paragraph. While CEC is not aware of any reported flooding concerns for these systems, the design of the Captain's Cove storm water management system must ensure that post development runoff is equal to or less than predevelopment conditions so as not to exacerbate any existing problems.

8. DOWNSTREAM CONVEYANCES

As mentioned above, there are two downstream conveyance systems of particular concern. System 1 is a twin RCP culvert system under North Harrington Road that drains the existing wetland area receiving runoff from this development and residential development immediately to the east. System 2 is a culvert system under Frederica Road that drains an existing wetland area receiving runoff from this development and residential properties immediately to the north and south. These systems were analyzed using Stormwater Studio v1.0.1.11. The pertinent data for these systems is included in the table below.

DOWN	STREAM CONVEYANCE SYSTEMS	
	System 1	System 2
Number of Pipes	2	1
Size of Pipes	24"	24"
Pipe Material	RCP	RCP
Pipe Length	67'	95'
Upper Invert Elevation	7.31	5.80
Lower Invert Elevation	6.88	5.27
Pipe Slope	0.64%	
Estimated Drainage Area®	19.5 Acres	0.56%
Length of Travel®		6.5 Acres
Elevation of Most Remote Point*	1700 Feet	600 Feet
Time of Concentration	16.0	15.0
Runoff Coefficient	25 Minutes	10 Minutes
25-Year Rainfall Intensity	0.30	0.30
50-Year Rainfall Intensity	6.03 Inches/Hour	9.34 Inches/Hour
	6.71 Inches/Hour	10.38 Inches/Hou
Estimated 25-Year Runoff	35.25 CFS	18.22 CFS
Estimated 50-Year Runoff Data estimated from Glynn County GIS Website	39.25 CFS	20.23 CFS

Captains' Cove Subdivision Storm Water Management Report Page 7 of 21

A complete Storm Water Studio Report for each of these pipe systems is included in the Appendix. The report includes pipe profiles of these pipe systems with the hydraulic grade line (HGL) superimposed.

The data indicates that the existing conveyance systems are adequately sized for the current development conditions. However there is little additional capacity for increased runoff. Post development runoff rates must be controlled.

II. WATER QUANTITY

This section details the design of the storm water conveyances and storm water management facilities proposed for the project.

1. STORM WATER CONVEYANCES AND MANAGEMENT FACILITIES

Existing drainage patterns will be modified or changed during construction of the proposed subdivision. **EXHIBIT C**, included as an Appendix to this report, illustrates the proposed storm water conveyances and management facilities.

2. PEAK FLOW CALCULATIONS AND CONVEYANCE CAPACITIES

Storm pipes were designed using Stormwater Studio v1.0.1.11. All pipes are designed to accommodate the 25-year peak flowrate except for *Pipe System* A which accommodates the 50-year peak flowrate. The Rational Formula is used as follows:

Q = CIA where Q = Runoff in cubic feet per second (CFS)
C = Runoff Coefficient
i = Rainfall Intensity in inches per hour (IN/HR)
A = Basin area in acres (Ac)

Pipe System	Pipe ID	Incremental Oralnage Area (Ac)	Totzi Drainage Area (Ac)	Runoff Coefficient 'C'	Total Q (CFS)	Pipe Size (Inches)	Stope (%)	Ptpe Type
Α								The second second
	A1	0.00	10.79	0.00	23.43	29x45	0.14	Elliptical RCP
	A2	0.37	10.63	0.70	23.12	29x45	0.05	Elliptical RCP
	A3	0.26	10.26	0.72	21.38	29x45	0.04	Elliptical RCP
	A4	10.00	10.00	0,30	20.13	29x45	0.14	Elliptical RCP
	A5	0.08	0.16	0.74	1.50	18	0.12	HDPE
	A6	0.08	80.0	0.74	0.79	15	0.15	HDPE
В	_							Control of the second
	81	0.15	1.98	0.71	14.78	36	0.10	HDPE
	82	0.29	0.29	0.69	2.45	15	0.10	HDPE
	83	0.58	1.19	0.69	9.92	30	0.10	HOPE
	B4	0.61	0.61	0.69	5.11	18	0.10	HDPE
	85	0.11	0.35	0.74	2.93	15	0.96	HDPE
	B6	0.24	0.24	0.68	1.98	15	0.10	HDPE
E				garage and the second				
	El	0.47	0.70	0.69	5.90	18	1.95	HDPE
	E2	0.23	0.23	0.71	1.96	15	0.11	HDPE
F								
	F1	0.21	0.41	0.71	3.62	18	0.17	HDPE
	F2	0.20	0.20	0.74	1.79	15	0.10	HDPE
G								110.12
	G1	0.42	0.71	0.70	5.29	15	0.18	HDPE
	G2	0.15	0.29	0.58	2.40	15	1.21	HDPE
	G3	0.14	0.14	0.68	1.15	15	0.11	KDPE
Н								nore
	H1	0.07	0.13	0.66	1.01	12	0.27	HDPE
	H2	0.06	0.06	0.66	0.64	12	0.27	HDPE
	H3	0.00	0.00	0.00	0.25	12	0.27	KOPE
	H4	0.00	0.00	0.00	0.25	12	0.27	KDPE
	HS YSTEM H:	0.00	0.00	0.00	0.25	12	0.27	HDPE

P:PES H3, H4, AND H5 CONVEY CONTROLLED FLOWS FROM DETENTION POND A

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St. Simons Island, GA 31522

3. DRAINAGE SYSTEM PROGRESSION

The tables below illustrate the procession of flows through the system for storm water conveyance and management facilities that are networked. See also **EXHIBIT C** in the Appendix.

SYSTEM A	
STRUCTURE	PIPE
Headwall HW-AS	
	A4
Curb Inlet CI-A4	
	A3
Curb Inlet CI-A3	
	A2
Junction Box JB-A2	
	A1
Headwall HW-A1	
Curb Inlet CI-A7	
	A6
Curb Inlet CI-A6	
	A5
Junction Box JB-A2	

SYSTEM B	
STRUCTURE	PIPE
Curb Inlet CI-B3	
	81
Curb Inlet CI-82	
	B2
Flared End Section FES-B1	
Curb Inlet CI-84	
	B4
Curb Inlet CI-B5	
	B3
Curb Inlet CI-B2	
Curb Inlet CI-B6	
	B6
Curb Inlet CI-B7	
	85
Curb Inlet CI-B2	

SYSTEM E	
STRUCTURE	PIPE
Curb Inlet CI-E3	
	EZ
Curb Inlet CI-E2	
	E1
Flared End Section FES-E1	

SYSTEM F		
STRUCTURE	PIPE	
Curb Inlet CI-F3		
	F2	
Curb Inlet CI-F2		
	F1	
Flared End Section FES-F1		

SYSTEM G	
STRUCTURE	PIPE
Curb Inlet CI-G4	-
	G3
Curb Inlet CI-G3	
	G2
Curb Inlet CI-G2	
	G1
Flared End Section FES-G1	

SYSTEM H			
STRUCTURE	PIPE		
Outlet Structure OS-H6	+		
	H5		
Junction Box JB-H5			
	H4		
Junction Box JB-H4			
	H3		
Drop Inlet DI-H3			
	H2		
Drop Inlet DI-H2			
	H1		
Flared End Section FES-H1			

4. DETENTION POND STAGE VS STORAGE AND OUTLET STRUCTURE INFORMATION

Complete Hydrology Studio reports for the detention pond designs are included in the Appendix.

Detention Pond A

Detention Pond A is the largest of the storm water management facilities and is located in **Basin 3** as shown on **EXHIBIT C**. The outlet structure (OS-H6) consists of a riser box with an 8-inch diameter orifice as the primary flow control device. A one-foot rectangular weir is provided as a back-up flow control device and the riser box is drained by a 12-inch diameter

pipe. The pond discharges to *Basin 2* through Pipe System H. Elevation vs outflow data for this flow control device is shown in the following Table.

Stage	Elevation	Storage		AMORICAN ENVIRON	Discharge		
(Ft)	(Ft)	Storage (CF)	Orifice (CFS)	Weir (CFS)	Riser (CFS)	Culvert (CFS)	Total (CFS)
0.00	8.50	0	0.000	0.000	0.000	0.000	0.000
0.50	9.00	26128	0.628	0.000	0.000	0.628	0.628
1.50	10.00	83003	1.477	1.167	0.000	2.644	2.643
2.50	11.00	147639	0.193	1.145	3.640	4.983	4.978

Detention Pond A is a wet pond with a minimum water surface elevation of 8.50. The bottom elevation is 4.00. The wet volume cannot be used for storage to accommodate the design storm events. Therefore the available storage for storm events is provided above elevation 8.50. The stage vs storage data for Pond A is shown in the following Table.

Stage (Ft)	Elevation (Ft)	Contour Area (SF)	Incremental Storage (CF)	Total Storage (CF)
0.00	8.50	50956	0	0
0.50	9.00	53556	26128	26128
1.50	10.00	60193	56875	83003
2.50	11.00	69079	64636	147639

Detention Pond B

Detention Pond B is located in *Basin 2* as shown on **EXHIBIT C**. The outlet structure consists of a riser box with a 6-inch diameter orifice as the primary flow control device. A three-foot long by 6-inch high rectangular weir is provided on all four side of the riser box for emergency overflow purposes. These weirs do not act as flow control devices. The riser box is drained by a 12-inch diameter pipe. The pond discharges to the adjacent wetland area. Elevation vs outflow data for this flow control structure is shown in the following Table.

Stage	Flauration	Floureties St.	Characa			Discharge	
Stage Elevation (Ft) (Ft)	t) (Ft) (CF) Orifice			Welr (CFS)	Riser (CFS)	Culvert (CFS)	Total (CFS)
0.00	8.50	0	0.000	0.000	-	0.000	0.000
0.50	9.00	99	0.406	0.000		0.406	0.406
1.50	10.00	592	0.945	0.000		0.945	0.945
2.50	11.00	1292	1.303	0.000		1.303	1.303

Detention Pond B is a dry pond. The pond bottom slopes from elevation 9.00 at the inlet to elevation 8.50 at the outlet structure. The stage vs storage data for Pond B is shown in the following Table.

Stage (Ft)	Elevation (Ft)	Contour Area (SF)	Incremental Storage (CF)	Total Storage (CF)
0.00	8.50	0	0	0
0.50	9.00	396	99	99
1.50	10.00	590	493	592
2.50	11.00	810	700	1292
3.50	12.00	1054	932	2224

Detention Pond C

Detention Pond B is located in *Basin 1* as shown on **EXHIBIT C**. The outlet structure consists of a cast in place weir wall with a 4-inch diameter orifice as the primary flow control device. A five-foot long by 18-inch high rectangular weir is provided for emergency overflow purposes. This weir does not act as flow control device. The pond discharges to the adjacent wetland area. Elevation vs outflow data for this flow control structure is shown in the following Table.

Stage	Flouation	Flourition	Flevation	tage Elevation	Storage			Discharge		
(Ft)	(Ft)	(CF)	Orifice (CFS)	Weir (CFS)	Riser (CFS)	Culvert (CFS)	Total (CFS)			
0.00	8.50	0	0.00			-	0.000			
0.50	9.00	313	0.226	100			0.226			
1.50	10.00	2491	0.459				0.459			

Detention Pond C is a dry pond. The pond bottom slopes from elevation 10.00 at the inlet to elevation 8.50 at the outlet structure. The stage vs storage data for Pond C is shown in the following Table.

Stage (Ft)	Elevation (Ft)	Contour Area (SF)	Incremental Storage (CF)	Total Storage (CF)
0.00	8.50	0	0	0
0.50	9.00	1251	313	313
1.50	10.00	3105	2178	2491
2.50	11.00	4858	3982	6472

5. RESULTS OF THE STORM WATER ROUTING

The results of the storm water routing for each of the detention ponds are shown in the following tables. The data includes peak inflow rates, peak outflow rates, water surface elevations and volumes required for the 2, 25, 50 and 100 year storm events.

POND A ROUTING RESULTS									
		Storm	Event						
	2-Year	25-Year	50-Year	100-Year					
Peak Inflow (CFS)	32.130	50.890	56.430	61.94					
Peak Outflow (CFS)	0.106	0.253	0.304	0.357					
Time to Peak (Hours)	0.17	0.17	0.17	0.17					
Hydrograph Volume (CF)	6279	11407	12964	14525					
Maximum WS Elevation (Ft)	8.68	8.79	8.82	8.85					
Maximum Storage (CF)	9614	15209	16857	18496					

POND B ROUTING RESULTS										
	37	Storm	Event							
	2-Year	25-Year	50-Year	100-Year						
Peak Inflow (CFS)	3.745	5.933	6.578	7.220						
Peak Outflow (CFS)	1.037	1.306	1.361	1.415						
Time to Peak (Hours)	0.15	0.15	0.15	0.15						
Hydrograph Volume (CF)	1122	1778	1972	2164						
Maximum WS Elevation (Ft)	10.24	11.01	11.19	11.37						
Maximum Storage (CF)	753	1302	1469	1638						

POND C ROUTING RESULTS										
		Storm	Event							
	2-Year	25-Year	50-Year	100-Year						
Peak Inflow (CFS)	2.069	3.277	3.634	3.988						
Peak Outflow (CFS)	0.242	0.279	0.289	0.299						
Time to Peak (Hours)	0.13	0.13	0.13	0.13						
Hydrograph Volume (CF)	489	779	865	950						
Maximum WS Elevation (Ft)	9.06	9.18	9.22	9.26						
Maximum Storage (CF)	430	703	785	866						

6. EMERGENCY OVERFLOW CALCULATIONS

in as much as the ponds contain the 100-year storm event, no overflow calculations are required.

7. DISCUSSION OF THE ROUTING RESULTS

Results of the routing indicate that post-development peak discharges from the various ponds are significantly less than the peak inflows and that post development storm water discharges can be adequately controlled. Pond A would appear to be significantly over sized. The developer intends to use the excavated material from this pond for onsite structural fill under

roadways and building pads. Pond A is also designed as a wet pond for water quality purposes as discussed below and as an amenity for the residents.

8. COMPARISON OF PRE-DEVELOPMENT VS POST DEVELOPMENT FLOWS

The pre-development runoff from each of the *Basins 1, 2 and 3* has been calculated using the Rational Method and the results are summarized in the following Table:

	2-Year	25-Year	50-Year	100-Year	
Basin	Peak Q (CFS)	Peak Q (CFS)	Peak Q (CFS)	Peak Q (CFS)	
1-A	8.063	12.900	14.320	15.740	
1-B	3.418	5.414	6.002	6,588	
1-C	0.505	0.799	0.886	0.973	
Total Basin 1	11.986	19.113	21.208	23.301	
2-A	0.619	0.981	1.088	1.194	
2-B	3.578	5.668	6.284	6.898	
Total Basin 2	4.197	6.649	7.372	8.092	
3*	7.156	11.340	12.570	13.800	

The post-development runoff from each of the *Basins 1, 2 and 3* has been calculated using the Rational Method and the results are summarized in the following Table:

Basin	Z-Year Peak Q (CFS)	25-Year Peak Q (CFS)	50-Year Peak Q (CFS)	100-Year Peak Q (CFS)
1-A (Uncontrolled)	6.961	11.130	12.360	13.590
1-A (Pond C)	0.249	0.279	0.289	0.299
1-B	2.237	3.577	3.972	4.365
1-C	0.000	0.000	0.000	0.000
Total Basin 1	9.447	14.986	16.621	18.254
2-A	0.000	0.000	0.000	0.000
2-B (Uncontrolled)	3.047	4.872	5.410	5.946
2-B (Pond B)	1.037	1.306	1.361	1.415
3 (Pond A)	0.106	0.253	0.304	0.357
Total Basin 2	4.190	6.431	7.075	7.718
3*				

III WATER QUALITY CONSIDERATIONS

This section details the measures planned for the site to accommodate the requirements for storm water quality.

1. REQUIREMENTS

In accordance with the Georgia Storm Water Management Manual (GSWMM) Volume 1 all storm water generated from the site should be adequately treated before discharge. Storm water management systems should be designed to remove 80% of the average annual post-development total suspended solids (TSS) load and be able to meet any other additional watershed or site specific water quality requirements.

It is presumed that a storm water management system complies with this performance standard if

- It is sized to capture and treat the prescribed water quality treatment volume, which is defined as the runoff volume resulting from the first 1.2 inches of rainfall from a site; and
- Appropriate structural storm water controls are selected, designed, constructed and maintained according to the specific criteria of the GSWMM.
- Runoff from hotspot land uses and activities is adequately treated and addressed through the use of appropriate structural storm water controls and pollution prevention practices.

A hotspot is defined as a land use or activity on a site that produces higher concentrations of trace metals, hydrocarbons or other priority pollutants than are normally found in urban storm water runoff. Examples include gas stations, vehicle service and maintenance areas, salvage yards, material storage sites, garbage transfer facilities, and commercial parking lots with high Intensity use. This site is not considered a storm water hotspot. Minimum Standards 1, 2, 8, 9, 10 and 11 as defined in the GSWMM Volume 1 apply to this development.

Storm water ponds will be used to achieve the water quality volume (WQv) required to achieve the 80% TSS removal requirement. These are constructed storm water retention basins that have a permanent pool of water. Runoff from each rain event is detained and treated in the pool. The pond design variant used for this site is a wet extended detention pond.

Since the WQv is directly related to the amount of impervious cover, it is calculated using the formula below:

WQv = 1.2RvA/12

Where WQv = water quality volume (Acre-Feet)

Rv = 0.05 + 0.009(I) where I is percent impervious cover

A = site area in acres

Captains' Cove Subdivision Storm Water Management Report Page 16 of 21

For the developed area tributary to Pond A, the percent of impervious area (Basin 3) is calculated to be 68% and the total area is 6.18 acres. Detention pond water surfaces are considered to be impervious surfaces. There the WQv is calculated as follows:

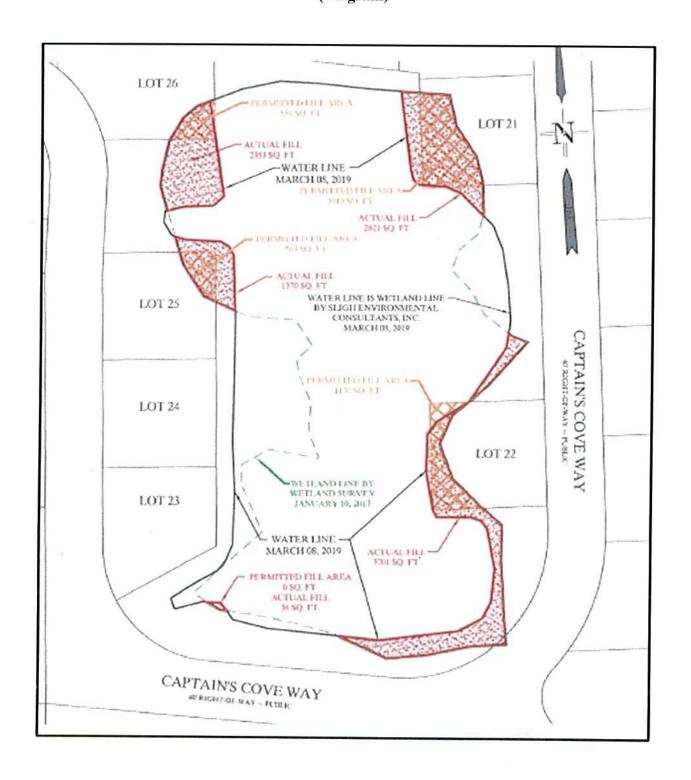
WQv = [(1.2) x (0.6620) x (6.18)] / 12 WQv = 0..4091 Acre-Feet

The total WQv provided is 166616 CF or 3.8250 Acre-Feet. Adequate WQv is provided.

Other water quality improvements planned for the site consist of the routing of runoff from developed areas which bypass the detention ponds through adjacent storm water wetlands prior to discharge from the site.

	1				
			3		

ENCLOSURE 2 (Diagram)





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Public Notice: Proposed CAFO – Mortgage Lenders of America, LLC, CWA-04-2019-9970(b)

Summary

The U.S. Environmental Protection Agency (EPA), Region 4, proposes to issue a Consent Agreement and Final Order (CAFO), Docket No. CWA-04-2019-9970(b), that assesses an administrative penalty of \$20,000 to Mortgage Lenders of America, LLC (Respondent), under the authority of Section 309(g)(2)(A) of the Clean Water Act (CWA), 33 U.S.C. § 1319(g)(2)(A). Any person wishing to comment on any aspect of the proposed CAFO Docket No. CWA-04-2019-9970(b) must submit such comments in writing to the Regional Hearing Clerk at U.S. EPA, Atlanta Federal Center, 61 Forsyth Street, S.W., Atlanta, Georgia, 30303. Comments must be submitted within 30 days of the date of this notice. Please include the Public Notice Number and the Docket Number with any submitted comments.

How to Comment

Comments accepted through: 11/10/2019

Regional Hearing Clerk U.S. EPA, Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, Georgia 30303

(404) 562-9511



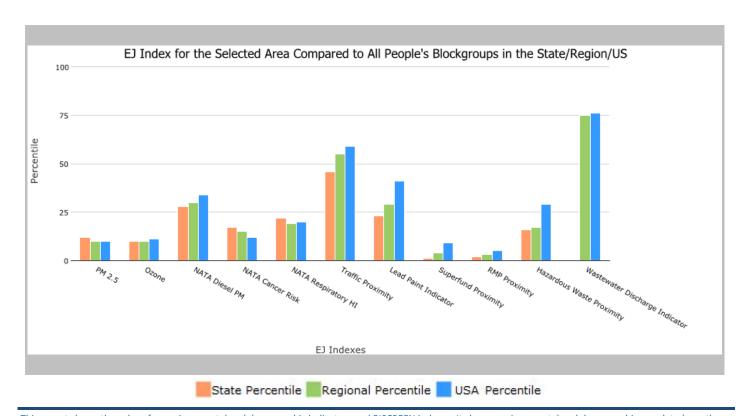
EJSCREEN Report (Version 2018)



1 mile Ring Centered at 31.209552,-81.373774, GEORGIA, EPA Region 4

Approximate Population: 2,614 Input Area (sq. miles): 3.14

Selected Variables	State Percentile	EPA Region Percentile	USA Percentile	
EJ Indexes				
EJ Index for PM2.5	12	10	10	
EJ Index for Ozone	10	10	11	
EJ Index for NATA* Diesel PM	28	30	34	
EJ Index for NATA* Air Toxics Cancer Risk	17	15	12	
EJ Index for NATA* Respiratory Hazard Index	22	19	20	
EJ Index for Traffic Proximity and Volume	46	55	59	
EJ Index for Lead Paint Indicator	23	29	41	
EJ Index for Superfund Proximity	1	4	9	
EJ Index for RMP Proximity	2	3	5	
EJ Index for Hazardous Waste Proximity	16	17	29	
EJ Index for Wastewater Discharge Indicator	N/A	75	76	



This report shows the values for environmental and demographic indicators and EJSCREEN indexes. It shows environmental and demographic raw data (e.g., the estimated concentration of ozone in the air), and also shows what percentile each raw data value represents. These percentiles provide perspective on how the selected block group or buffer area compares to the entire state, EPA region, or nation. For example, if a given location is at the 95th percentile nationwide, this means that only 5 percent of the US population has a higher block group value than the average person in the location being analyzed. The years for which the data are available, and the methods used, vary across these indicators. Important caveats and uncertainties apply to this screening-level information, so it is essential to understand the limitations on appropriate interpretations and applications of these indicators. Please see EJSCREEN documentation for discussion of these issues before using reports.

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EJSCREEN Report (Version 2018)



1 mile Ring Centered at 31.209552,-81.373774, GEORGIA, EPA Region 4

Approximate Population: 2,614 Input Area (sq. miles): 3.14



Sites reporting to EPA					
Superfund NPL	0				
Hazardous Waste Treatment, Storage, and Disposal Facilities (TSDF)	0				

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EJSCREEN Report (Version 2018)



1 mile Ring Centered at 31.209552,-81.373774, GEORGIA, EPA Region 4

Approximate Population: 2,614 Input Area (sq. miles): 3.14

Selected Variables	Value	State Avg.	%ile in State	EPA Region Avg.	%ile in EPA Region	USA Avg.	%ile in USA		
Environmental Indicators									
Particulate Matter (PM 2.5 in µg/m³)	8.64	10.8	0	9.48	31	9.53	31		
Ozone (ppb)	37.4	41.4	11	39.4	35	42.5	17		
NATA* Diesel PM (µg/m³)	0.199	0.797	3	0.755	<50th	0.938	<50th		
NATA* Cancer Risk (lifetime risk per million)	30	49	0	42	<50th	40	<50th		
NATA* Respiratory Hazard Index	0.94	2	1	1.7	<50th	1.8	<50th		
Traffic Proximity and Volume (daily traffic count/distance to road)	0	410	3	290	3	600	2		
Lead Paint Indicator (% Pre-1960 Housing)	0.028	0.14	33	0.15	30	0.29	20		
Superfund Proximity (site count/km distance)	0.087	0.035	92	0.079	77	0.12	67		
RMP Proximity (facility count/km distance)	0.69	0.58	73	0.58	73	0.72	67		
Hazardous Waste Proximity (facility count/km distance)	0.11	0.47	31	0.5	40	4.3	26		
Wastewater Discharge Indicator (toxicity-weighted concentration/m distance)	0	0.52	N/A	0.27	43	30	40		
Demographic Indicators									
Demographic Index	11%	42%	4	38%	5	36%	9		
Minority Population	10%	46%	11	38%	20	38%	23		
Low Income Population	11%	38%	9	38%	7	34%	14		
Linguistically Isolated Population	0%	3%	49	3%	50	4%	44		
Population With Less Than High School Education	2%	14%	8	14%	7	13%	10		
Population Under 5 years of age	5%	7%	32	6%	38	6%	36		
Population over 64 years of age	27%	12%	96	16%	90	14%	92		

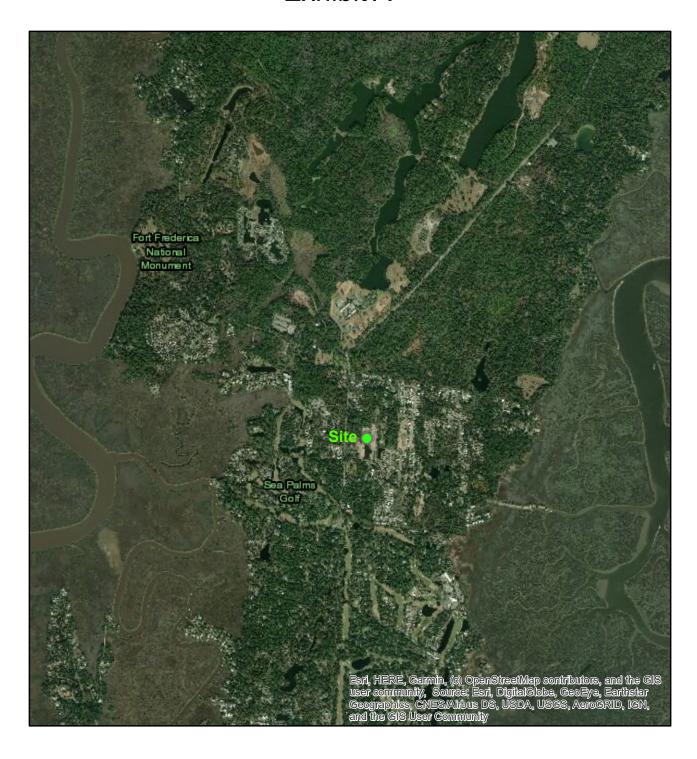
^{*} The National-Scale Air Toxics Assessment (NATA) is EPA's ongoing, comprehensive evaluation of air toxics in the United States. EPA developed the NATA to prioritize air toxics, emission sources, and locations of interest for further study. It is important to remember that NATA provides broad estimates of health risks over geographic areas of the country, not definitive risks to specific individuals or locations. More information on the NATA analysis can be found at: https://www.epa.gov/national-air-toxics-assessment.

For additional information, see: www.epa.gov/environmentaljustice

EJSCREEN is a screening tool for pre-decisional use only. It can help identify areas that may warrant additional consideration, analysis, or outreach. It does not provide a basis for decision-making, but it may help identify potential areas of EJ concern. Users should keep in mind that screening tools are subject to substantial uncertainty in their demographic and environmental data, particularly when looking at small geographic areas. Important caveats and uncertainties apply to this screening-level information, so it is essential to understand the limitations on appropriate interpretations and applications of these indicators. Please see EJSCREEN documentation for discussion of these issues before using reports. This screening tool does not provide data on every environmental impact and demographic factor that may be relevant to a particular location. EJSCREEN outputs should be supplemented with additional information and local knowledge before taking any action to address potential EJ concerns.

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Exhibit A





Mortgage Lenders of America St. Simons Island Glynn County, Georgia



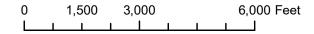


Exhibit B





Mortgage Lenders of America St. Simons Island Glynn County, Georgia



